

Phil Norrey
Chief Executive

To: The Chair and Members of the
North Devon Highways and
Traffic Orders Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

(See below)

Your ref :
Our ref :

Date : 23 October 2019
Please ask for : Gerry Rufolo, 01392 382299

Email: gerry.rufolo@devon.gov.uk

NORTH DEVON HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Thursday, 31st October, 2019

A meeting of the North Devon Highways and Traffic Orders Committee is to be held on the above date at 10.30 am at Taw View, Civic Centre, North Walk, Barnstaple, Devon, EX31 1EE to consider the following matters.

P NORREY
Chief Executive

A G E N D A

PART 1 OPEN COMMITTEE

- 1 Apologies for Absence
- 2 Minutes
Minutes of the meeting held on 27 June 2019, (previously circulated).
- 3 Items Requiring Urgent Attention
Item which in the opinion of the Chairman should be considered at the meeting as matters of urgency.
- 4 Highways Permit Scheme
Presentation by the Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions(s): All in North Devon

MATTERS FOR DECISION

- 5 Annual Local Waiting Restriction Programme (Pages 1 - 12)
Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/80), attached

Electoral Divisions(s): All in North Devon

- 6 School Pedestrian Crossing, Landkey Road, Barnstaple (Pages 13 - 16)
Report of the Head of Planning, Transportation and Environment (PTE/19/41), attached

Electoral Divisions(s): Barnstaple South

- 7 Petitions/Parking Policy Reviews
[An item to be taken under s18 of the Traffic Management Act 2004 relating to any reviews of parking policy sought in line with the Council's Petition Scheme
<http://democracy.devon.gov.uk/documents/s7626/Part%2004%20-%20Rules%20of%20Procedure%20for%20Meetings%20of%20the%20Council%20Cabinet%20and%20Committees.pdf>

MATTERS FOR INFORMATION

- 8 Actions Taken Under Delegated Powers (Pages 17 - 18)
Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/81), attached

Electoral Divisions(s): Barnstaple North; Ilfracombe

- 9 Dates of Future Meetings
30 March, 17 July and 30 November 2020 and 2 March 2021. All meetings will be held at Taw View, Barnstaple

PART II - ITEMS WHICH IN THE OPINION OF THE CHAIRMAN MAY BE TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC

Nil

Part II Reports

Members are reminded that Part II reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s).

Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.

Agenda Items and Attendance of District & Town/Parish Councillors

Under the provisions of Standing Order 23, any member of the HATOC (including the District Council representatives) may put an item on the Agenda for the HATOC relevant to the functions of the Committee, subject to them giving notice in writing to the Chief Executive of the matter to be discussed by 9.00am on the eighth working day before the meeting.

Any member of the District Council for the area covered by the HATOC who is not a member of the Committee, or a Town or Parish Councillor within the area covered by the HATOC, may, after giving 24 hours' notice in writing to the Chief Executive, attend and speak to any item on the Agenda with the consent of the Committee.

For further information please contact Gerry Rufolo on 01392 382299.

Membership

County Councillors

Councillors J Yabsley (Chair), F Biederman, C Chugg, P Crabb, A Davis, R Edgell and J Mathews

North Devon Council

Councillors J Cann, D Knight and D Spear

DALC

Councillor I Cowling

Declaration of Interests

Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

Access to Information

Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Gerry Rufolo on 01392 382299. Agenda and minutes of the Committee are published on the Council's Website and can also be accessed via the Modern.Gov app, available from the usual stores.

Webcasting, Recording or Reporting of Meetings and Proceedings

The proceedings of this meeting may be recorded for broadcasting live on the internet via the 'Democracy Centre' on the County Council's website. The whole of the meeting may be broadcast apart from any confidential items which may need to be considered in the absence of the press and public. For more information go to: <http://www.devoncc.public-i.tv/core/>

In addition, anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chair. Any filming must be done as unobtrusively as possible from a single fixed position without the use of any additional lighting; focusing only on those actively participating in the meeting and having regard also to the wishes of any member of the public present who may not wish to be filmed. As a matter of courtesy, anyone wishing to film proceedings is asked to advise the Chair or the Democratic Services Officer in attendance so that all those present may be made aware that is happening.

Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.

Public Participation

Any member of the public resident in the administrative area of the County of Devon may make a presentation on any proposed traffic order being considered by the Committee. Any request to make a presentation must be given to the Chief Executive's Directorate, County Hall, Exeter by 12 noon on the fourth working day before the relevant meeting. The name of the person making the presentation will be recorded in the minutes.

For further information please contact Gerry Rufolo on 01392 382299.

Emergencies

In the event of the fire alarm sounding leave the building immediately by the nearest available exit, following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings, do not use the lifts, do not re-enter the building until told to do so.

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Please switch off all mobile phones before entering the Committee Room or Council Chamber

If you need a copy of this Agenda and/or a Report in another format (e.g. large print, audio tape, Braille or other languages), please contact the Information Centre on 01392 380101 or email to: centre@devon.gov.uk or write to the Democratic and Scrutiny Secretariat at County Hall, Exeter, EX2 4QD.



Induction loop system available

HIW/19/80

North Devon Highways and Traffic Orders Committee
31 October 2019

Annual Local Waiting Restriction Programme

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) work on the annual waiting restrictions programme process for 2019/2020 is noted;**
- (b) the recommendations contained in Appendices II and III to this report are agreed.**

1. Background

A list of proposals for the North Devon HATOC Annual Waiting Restriction Review for 2019/20 were presented to this Committee on 15 March 2019. The detail of these proposals has been discussed and agreed with local members prior to the statutory consultation.

2. Proposal

The agreed proposals have been advertised and we have received objections to 3 of the 13 proposals.

Details of the proposals advertised can be found in Appendix I. Details of the objections received with plans of these proposals can be found in Appendices II & III.

3. Consultations

Following advertisement:

- Proposals which did not attract objections are being implemented without the need to report back to Committee.
- Proposals attracting objections are detailed in Appendices II and III to this report.

4. Financial Considerations

The total costs of the scheme are contained within a countywide budget of £100,000 which has been allocated from the On-Street Parking Account.

There will be a cost to the Council in advertising a new Traffic Order for each Committee Area, this will be approximately £1,500. In addition, the costs of any changes to signing or lining will be attributed to that Order.

5. Environmental Impact Considerations (including Climate Change)

The proposals are intended to rationalise on-street parking and improve mobility and access within the district and are designed to:

- Encourage turnover of on-street parking to benefit residents and businesses.

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- Enable enforcement to be undertaken efficiently.
- Encourage longer term visitors to use off-street car parks.
- Encourage commuters to make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.
- Assist pedestrians and other vulnerable road users in crossing the highway.

The Environmental effects of the scheme are therefore positive.

6. Equality Considerations

There are not considered to be any equality issues associated with the proposals. The impact will therefore be neutral.

7. Legal Considerations

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When making a Traffic Regulation Order it is the County Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in the North Devon District.

8. Risk Management Considerations

There are thought to be no major safety issues arising from the proposals.

9. Public Health Impact

There is not considered to be any public health impact.

10. Reasons for Recommendations

The proposals rationalise existing parking arrangements within the North Devon District by:

- Encouraging turnover of on street parking to benefit residents and businesses.
- Enabling enforcement to be undertaken efficiently.
- Encouraging longer term visitors to use off-street car parks.
- Encouraging those working in the town make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.

The proposals contribute to the safe and expeditious movement of traffic in the North Devon District and therefore comply with S 122 of the Road Traffic Regulation Act 1984.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions: All in North Devon District

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Local Government Act 1972: List of Background Papers

Contact for enquiries: James Bench

Room No: ABG Lucombe House

Tel No: 0345 155 1004

Background Paper	Date	File Ref.
None		

jb111019ndh
sc/cr/Annual Local Waiting Restriction Programme
02 221019

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**Appendix I
To HIW/19/80**

Proposals Included in the Waiting Restriction Review

Plan Reference	Location	Electoral Division	County Councillor	Proposals	Statement of Reasons
ENV5713/2(A)	Tuly Street, Barnstaple	Barnstaple North	Brian Greenslade	Extend the No Loading At Any Time	To prevent inappropriate parking
ENV5713/4(A)	Lower Park Road, Braunton	Braunton Rural	Caroline Chugg	Introduce No Waiting At Any Time around junctions on the road	To prevent inappropriate parking
ENV5713/5(A)	North Street, Braunton	Braunton Rural	Caroline Chugg	Proposed No Waiting Mon-Fri 12pm-3pm	To prevent inappropriate parking that obstructs larger vehicles (e.g. refuse lorries)
ENV5713/7(A)	Broad Street & Ropery Road, Ilfracombe	Ilfracombe	Paul Crabb	Introduce additional No Waiting At Any Time	To prevent inappropriate parking
ENV5713/8(A)	Bradwell Road, Ilfracombe	Ilfracombe	Paul Crabb	Introduce No Waiting At Any Time	To prevent inappropriate parking
ENV5713/9(A)	Princess Avenue Play Park, Ilfracombe	Ilfracombe	Paul Crabb	Introduce No Waiting At Any Time	To prevent inappropriate parking
ENV5713/10(A)	Princess Avenue, Ilfracombe	Ilfracombe	Paul Crabb	Proposed No Waiting/No Loading restrictions	To prevent inappropriate parking
ENV5713/11(A)	Granville Road, Ilfracombe	Ilfracombe	Paul Crabb	Revocation of a length of No Waiting	To provide more parking in the area
ENV5713/12(A)	Marlborough Road, Ilfracombe	Ilfracombe	Paul Crabb	Introduction of No Loading and additional No Waiting At Any Time	To aid enforcement outside the school
ENV5713/15(A)	North Morte Road, Morteohoe	Combe Martin Rural	Andrea Davis	Introduce No Waiting At Any Time	To prevent inappropriate parking

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Plan Reference	Location	Electoral Division	County Councillor	Proposals	Statement of Reasons
ENV5713/16(A)	East Street, South Molton	South Molton	Jeremy Yabsley	Changes to the extent of the No Waiting outside 78-82	To prevent inappropriate parking without losing any on-street parking spaces
ENV5713/17(A)	Kingdon Avenue & Maclins Close, South Molton	South Molton	Jeremy Yabsley	Introduce No Waiting At Any Time	To prevent inappropriate parking
ENV5713/18(B)	Broad Street & South Street, South Molton	South Molton	Jeremy Yabsley	Proposed Loading Bay and No Loading Restrictions	To prevent inappropriate parking

Devon County Council
(Various Roads, North Devon)
(Waiting Restrictions) Amendment Order

Summary of Representations

Comment	Devon County Council (DCC) Response
ENV5713/4(A) – Lower Park Road, Braunton 1 respondent (Resident of East Hill)	
Objections <ul style="list-style-type: none"> 1 Respondent objects to proposals. Comments <ul style="list-style-type: none"> Proposal nonsensical particularly at a time of no/limited highway budget. Restrictions not required as residents have more sense than to park on corners. 	Reason for proposal Introduce No Waiting At Any Time around junctions on the road to prevent inappropriate parking. Officer comments We have received correspondence to suggest that parking does occur close to junctions in the area and it is proposed to introduce restrictions to prevent such parking, as per the Highway Code.
Recommendation Implement restrictions as advertised.	

Comment	Devon County Council (DCC) Response
ENV5713/5(A) – North Street, Braunton 3 Respondents (1 resident of East Hill, 1 resident of North Street and Braunton Parish Council)	
Objections <ul style="list-style-type: none"> 1 Respondent objects to proposal. Comments <ul style="list-style-type: none"> 1 Respondent states proposal nonsensical particularly at a time of no/limited highway budget. 1 Respondent states justification given by Councillor Chugg to the Parish Council that restrictions are to allow refuse lorries access is questionable to say the least. 1 Respondent concerned that the proposed parking restriction will not allow emergency services 24/7 access to the households in North Street and surrounding area. 1 Respondent comments proposed restrictions and the already limited residents parking causes obstruction by vehicles parking outside/opposite Verdala will become a regular occurrence. 	Reason for proposal. Proposed No Waiting Mon-Fri 12pm-3pm to prevent inappropriate parking that obstructs larger vehicles (e.g. refuse lorries). Officer comments The proposal follows a request from North Devon District Council to introduce restrictions to facilitate refuse collections. We have received no correspondence from the emergency services to suggest they have access issues. We are aware that parking in the area is limited which is why the new restriction would only apply weekday afternoons to ensure that refuse lorries and other large delivery vehicles are able to access properties at some point during the day, without affecting parking in the mornings, overnight and at weekends.

<ul style="list-style-type: none"> 1 Respondent states footpath ends at entrance to Verdala forcing people to walk into the road – if vehicles are parked opposite this will add to the pedestrian hazard. 1 Respondent does not feel the newly proposed additional parking restrictions are warranted. Not all residents have off-street parking and parking is already an issue particularly in the holiday periods when visitors add to the situation. <p>Suggestions</p> <ul style="list-style-type: none"> 1 Respondent would like double yellow lines immediately outside Verdala to prevent egress/exit issues. Vehicles, particularly vans, park tight to drive entrance and cars parked on opposite side of road create an obstruction. Lorries and more importantly emergency vehicles will be unable to pass. 	<p>There are a number of sections of North Street that do not have a footway and therefore drivers will be aware to expect pedestrians in the road.</p> <p>Restrictions opposite Verdala have previously been considered but not progressed as it is considered there is sufficient room to manoeuvre a car in and out of the driveway if a vehicle were to be parked opposite. Should parking cause obstruction along the road then the Police have powers to deal with this.</p>
<p>Recommendation Implement restrictions as advertised.</p>	

Comment	Devon County Council (DCC) Response
<p>ENV5713-16(A) East Street, South Molton 1 Respondent (Resident of East Street)</p>	
<p>Support</p> <ul style="list-style-type: none"> Fully understand need to manage on-street parking. <p>Comments</p> <ul style="list-style-type: none"> Concern over unacceptable speed limit and violation of pedestrian pavement either side of No. 85 and on the south side of 85 where there is effectively no pavement as it is considered to be a road by tractors/trailers, HGV's and cars. Situation could be vastly improved at this chicane point to improve life and pedestrian safety. So narrow here the road gets blocked when deliveries takes place. Problem compounded during summer months as an agricultural contractor located to the east of the town operates some of the largest tractors and plant in the UK – at harvest time as many as 18 trips per hour pass along this section of road to and from the site they are working on which equates to over 200 in a farm working day. 	<p>Reason for proposal Changes to the extent of the No Waiting outside 78-82 to prevent inappropriate parking without losing any on-street parking spaces.</p> <p>Officer comments The speed concerns will be passed to the Speed Compliance Action Review Forum (SCARF) for investigation.</p> <p>It is recommended that the parking on the north side of East Street is reviewed as part of a future review with a view to create passing places to facilitate traffic travelling along the road, reducing the need to mount the footway.</p>

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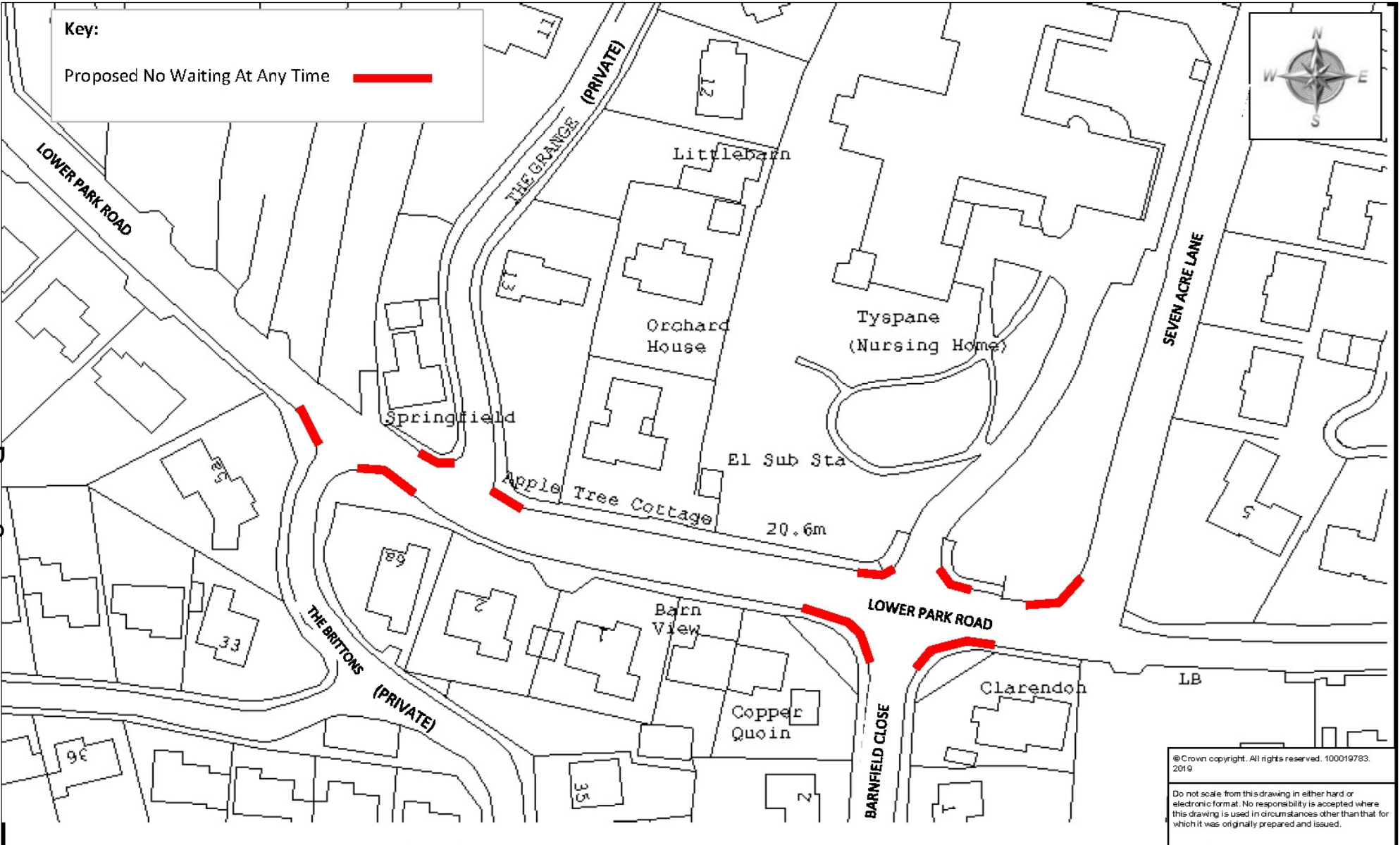
- Respect the agricultural contractor has a good job to do but this is another reason for road safety improvements and common sense.

Suggestions

- Speed limit is 30mph at pinch point – could this be reduced for this short section.
- A solar speed indicator could be installed (like Croyde) to show drivers the speed they are travelling which very often exceeds 30mph.
- Could 3 to 4 spaces for permitted vehicle parking not be removed and added onto the section of parking back towards Station Road where the road is much wider.
- Should traffic calming be considered?
- Should parking on the north be moved to the south side as the raised double width pavement on the north side would not allow vehicles to mount it.

Recommendation

Implement restrictions as advertised and consider further changes on the north side of East Street as part of a future review.



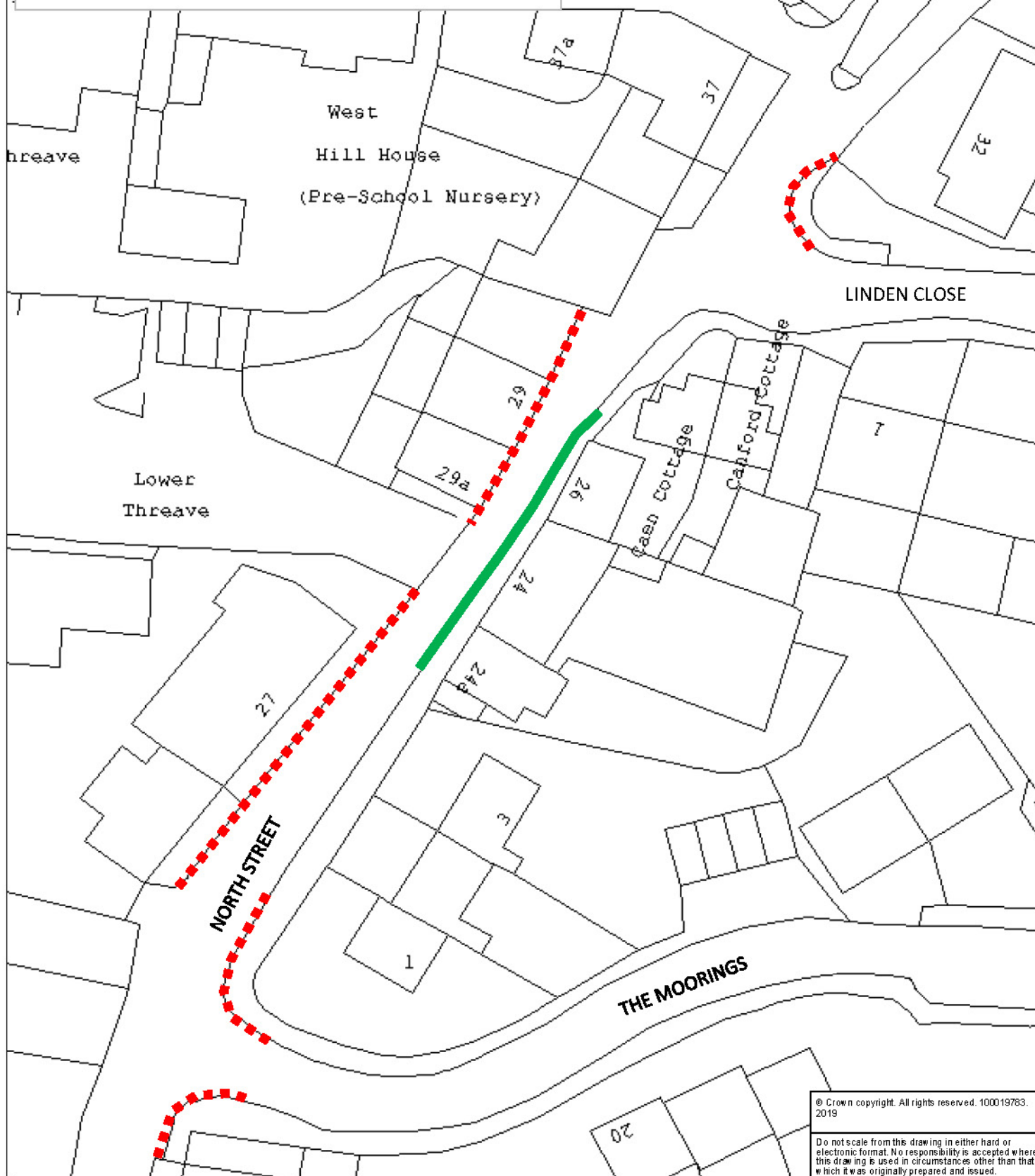
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Key:

Existing No Waiting At Any Time



Proposed No Waiting Mon-Fri 12pm - 3pm



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Key:

Existing No Waiting Mon-Sat 8am-6pm



Proposed No Waiting Mon-Sat 8am-6pm



Proposed removal No Waiting Mon-Sat 8am-6pm



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PTE/19/41

North Devon Highways and Traffic Orders Committee
31 October 2019

School Pedestrian Crossing, Landkey Road, Barnstaple

Report of the Head of Planning, Transportation and Environment

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) the scheme shown on plan 19415/03 included in Appendix I, is approved for construction at an estimated cost of £80,913; and**
- (b) that authority is given to advertise a public notice.**

1. Introduction

The report seeks scheme approval to construct a signal controlled “Puffin” pedestrian crossing on Landkey Road in Barnstaple. The proposed scheme will provide a dedicated pedestrian crossing facility serving Newport Community School Primary Academy and support sustainable travel to other local community facilities.

2. Background

Funding for improvements to pedestrian and cycle facilities on Landkey Road were identified through planning as a requirement to support new residential and employment development at Mount Sandford. In conjunction with improvements to paths along Landkey Road a crossing facility in the vicinity of Newport Primary School was identified to improve both access to the school and to the Newport cycle path. The Newport shared use cycle path provides an off-road walking and cycling route to access key local facilities including, secondary and higher education, the rail station, employment sites, residential areas and retail centres.

Funding triggers for development contributions towards new facilities have not been reached. However a significant proportion of the Mount Sandford residential development is now occupied and in May 2018 the post for the School Crossing Patrol officer serving Newport Primary School became vacant. Following an extended period of recruitment this post has remained vacant and in January 2019 an independent safeguarding review highlighted a school safety issue for pupils/adults/visitors arriving and departing from the school site. To improve road safety for the school and to support sustainable travel options both now and in the future, it is being proposed to introduce a new pedestrian crossing facility in the vicinity of the school and Newport cycle network.

3. Proposal

The scheme shown on Plan 19415/03 included in Appendix I, incorporates a new signalised crossing facility. The crossing is located at the former site of the School Crossing Patrol. On the southern side of Landkey Road the proposed crossing is located between two private road junctions that serve properties on Burlington Close

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and adjacent to a private vehicular entrance serving a single residential property. On the northern side of Landkey Road the proposed crossing is adjacent to a gated pedestrian entrance to the school. On both sides of the road the proposed crossing is located close to pedestrian accesses onto the Newport Cycle path.

In order to accommodate a new crossing close to the key pedestrian desire line, this scheme proposal incorporates extensive modifications to kerbing, pavements and surface water drainage.

Following early consultation with adjacent properties, the scheme also incorporates bollards on the wide pavement outside Weirholme, to prevent pavement parking at busy school times.

Subject to scheme approval, it is intended that construction will take place between January to March 2020.

3. Options/Alternatives

The local area around Newport Primary School is very constrained with a number of private and public entrances onto Landkey Road that make it difficult to accommodate a controlled crossing facility. Alternative locations were considered. But these would not address the crossing demand and current safety issues for the school.

4. Consultations

Initial consultation was undertaken with the school. And further consultation was undertaken by the local member with adjacent properties at an early stage in the design process. The construction of a controlled pedestrian crossing facility will also be subject to the advertisement of a formal public notice.

5. Financial Considerations

The estimated scheme cost of the scheme is £80,913. It is proposed that the scheme will be funded through the Integrated Block element of the 2019/20 Transport Capital Programme.

6. Environmental Impact Considerations

By promoting sustainable alternatives to travel by car, the proposal will have a minor but positive effect on vehicle emissions and the environment.

7. Equality Considerations

An Equality Impact and Needs Assessment (EINA) was undertaken for the Local Transport Plan. No negative impacts were identified. No new policies are being recommended in this report and therefore an individual Equality Impact and Needs Assessment for the scheme is not considered necessary.

8. Legal Considerations

To introduce a new or amended pedestrian crossing a public notice will be required to be advertised in accordance with Section 23 of The Road Traffic Regulation Act.

9. Risk Management Considerations

No risks have been identified.

10. Public Health Impact

Improved crossing facilities will enhance links between residential areas, schools other community facilities and the Barnstaple cycle network. This will have a positive effect on promoting healthy and sustainable travel within the community.

11. Reasons for Recommendations

It is recommended that the scheme be approved for construction and advertisement to both support school safety and to promote sustainable and healthy travel choices.

Dave Black
Head of Planning, Transportation and Environment

Electoral Division: Barnstaple South

Local Government Act 1972: List of Background Papers

Contact for enquiries:	James Anstee
Room No: AB2	Lucombe House
Tel No:	(01392) 382727
Background Paper	None

ja181019ndh
sc/cr/School Pedestrian Crossing, Landkey Road, Barnstaple
02 221019



HIW/19/81

North Devon Highways and Traffic Orders Committee
31 October 2019

Actions Taken Under Delegated Powers

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendation is subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that the report be noted.

1. Summary

In accordance with Minute *3 of the Meeting of this Committee on 1 August 2003 this report details the actions taken under Delegated Powers since the last meeting and, where appropriate, in consultation with the Chair and Local Councillors.

2. Actions on Advertised Traffic Orders

Since the last meeting of this Committee, a number of Traffic Orders have been progressed and where objections have been received, these have been dealt with by a consultation with the Chair and Local Councillors. Details of these matters are listed below.

Location	Proposal	Action
Litchdon Street, & St. Marys Road, Barnstaple	Introduction and removal of Disabled Parking bays	Traffic regulation order advertised, objections resolved and order sealed after consultation with Local Councillors and HATOC Chairs.
Station Road, Ilfracombe		

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions: Barnstaple North and Ilfracombe

Local Government Act 1972: List of Background Papers

Contact for enquiries: James Bench

Room No: ABG Lucombe House,

Tel No: 0345 155 1004

Background Paper

Date

File Ref.

None

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sc/hq/action under delegated powers
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